

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 INRE-00 NSCE-00 USIE-00 CU-04

HA-05 CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03

NSAE-00 PA-01 PRS-01 SP-02 SS-15 ACDA-12 TRSE-00

AID-05 CEA-01 COME-00 EB-08 FRB-03 STR-05 LAB-04

SIL-01 OMB-01 OES-07 EPA-01 HEW-04 /109 W

-----122685 091534Z /47

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FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 4019

INFO USMISSION USNATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 8746

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: GDS

TAGS: CSCE, OCON

SUBJECT: BELGRADE CSCE -- DRAFT EC-9 TEXT ON IMPLEMENTATION FOR
CONCLUDING DUCMENT

1. BRITISH HAVE DRAFTED AND GAINED EC-9 AGREEMENT TO
ASSESSMENT OF IMPLEMENTATION LANGUAGE THAT
WOULD BE INTENDED TO FLESH OUT SECTION III OF FRENCH
"SKELETON" OF CONCLUDING DOCUMENT. EC-9 IS SEEKING OTHER
ALLIED VIEWS IN NATO HEADS OF DELEGATION CAUCUS DECEMBER 9
AND HOPES THAT IT WILL BE POSSIBLE TO TABLE TEXT IN
PLENARY DURING WEEK OF DECEMBER 12. FRENCH STRONGLY
PREFER THAT US NOT REPEAT NOT COSPONSOR THIS TEXT
THOUGH THEY OF COURSE WISH OUR SUPPORT. NORWAY AND
CANADA WILL PROBABLY COSPONSOR. OUR PRELIMINARY VIEW IS
THAT EC-9 DRAFT IS BASICALLY GOOD BUT THAT, AS NEGOTIATING
DOCUMENT, IT SHOULD BE STRENGTHENED BEFORE TABLING,
PARTICULARLY BASKET ONE SECTION. WE WILL BE DISCUSSING
DRAFTING CHANGES AND TACTICS WITH ALLIES OVER NEXT
FEW DAYS.

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2. FOLLOWING IS TEXT OF EC-9 DRAFT:

BEGIN TEXT:

DRAFT TEXT ON IMPLEMENTATION

REPRESENTATIVES OF THE PARTICIPATING STATES EX-
CHANGED VIEWS ON THE IMPLEMENTATION OF THE PROVISIONS
OF THE FINAL ACT SIGNED AT HELSINKI ON 1 AUGUST 1975,
AND NOTED THE FOLLOWING POINTS.

QUESTIONS RELATING TO SECURITY IN EUROPE

DECLARATION ON PRINCIPLES GUIDING RELATIONS BETWEEN
PARTICIPATING STATES AND MATTERS RELATED TO GIVING EFFECT
TO CERTAIN OF THE ABOVE PRINCIPLES.

THE PARTICIPATING STATES NOTED THAT MANY OF THE
PRINCIPLES HAD BEEN RESPECTED AND ALLIED IN A
SATISFACTORY MANNER, BUT THAT CERTAIN OF THEM HAD
NOT BEEN FULLY OBSERVED AND THAT THIS HAD NOT BEEN
CONDUCTIVE TO THE DEVELOPMENT OF THE CSCE PROCESS AND
OF DETENTE. RELATIONS BETWEEN THE GOVERNMENTS OF THE
PARTICIPATING STATES HAD IN GENERAL DEVELOPED IN A POSI-
TIVE MANNER, BUT INSTITUTIONS, ORGANIZATIONS AND
INDIVIDUALS HAD IN SOME CASES BEEN PREVENTED FROM PLAY-
ING THE RELEVANT AND POSITIVE ROLE ACCORDED TO THEM BY
THE FINAL ACT ITSELF. THE PARTICIPATING STATES RECOG-
NISED THAT THE EXCHANGE OF DIFFERING VIEWS ON THE
APPLICATION OF THE PRINCIPLES HAD IN ITSELF CONTRIBUTED
TO BETTER UNDERSTANDING OF THE FINAL ACT AND ITS PUR-
POSES. THEY EMPHASISED THAT THE PRINCIPLES ARE ALL
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OF PRIMARY SIGNIFICANCE AND IMPORTANT FOR THEIR COMMON
SECURITY. ANY BREACH OF ANY OF THEM CAUSES DAMAGE TO
THE DEVELOPMENT OF NORMAL AND FRIENDLY RELATIONS AND
COOPERATION BETWEEN THEM AND BETWEEN THEIR PEOPLES.

DOCUMENT ON CONFIDENCE BUILDING MEASURES AND CERTAIN
ASPECTS OF SECURITY AND DISARMAMENT

THE PARTICIPATING STATES NOTED THAT SOME PROGRESS
HAD BEEN MADE IN THE STRENGTHENING OF CONFIDENCE AMONG THEM-
SELVES AS A RESULT OF IMPLEMENTATION OF CERTAIN OF THE
MEASURES LISTED IN THIS SECTION OF THE FINAL ACT (IN
PARTICULAR NOTIFICATION OF MAJOR MILITARY MANOEUVRES,
EXCHANGES OF OBSERVERS AND EXCHANGES OF MILITARY VISITS).
THEY NOTED THAT THERE HAD BEEN CONSIDERABLE DIFFERENCES
IN THE MANNER IN WHICH SOME OF THESE PROVISIONS HAD
BEEN IMPLEMENTED, INCLUDING SOME ASPECTS OF THE PROVISIONS
FOR THE NOTIFICATION OF MAJOR MILITARY
MANOEUVRES AND THE EXCHANGE OF OBSERVERS, AND THAT SOME
PARTICIPATING STATES HAD NOT YET APPLIED CERTAIN OF
THE MEASURES ENVISAGED IN THE FINAL ACT SUCH AS NOTI-
FICATION OF SMALLER SCALE MANOEUVRES. THEY NOTED THAT

NO PARTICIPATING STATE HAD YET NOTIFIED ANY MAJOR
MILITARY MOVEMENT.

IN EXCHANGING VIEWS ON QUESTIONS RELATING TO
DISARMAMENT AND GENERAL CONSIDERATIONS, THE PARTICI-
PATING STATES EXPRESSED CONCERN THAT GREATER PROGRESS
TOWARDS GENERAL AND COMPLETE DISARMAMENT UNDER
STRICT AND EFFECTIVE INTERNATIONAL CONTROL
HAD NOT BEEN ACHIEVED IN THE RELEVANT NEGOTIATIONS.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 8746

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

COOPERATION IN THE FIELD OF ECONOMICS, OF SCIENCE AND
TECHNOLOGY AND OF THE ENVIRONMENT.

THE PARTICIPATING STATES ACKNOWLEDGED THAT MUTUAL
TRADE HAD GROWN IN THE PAST TWO YEARS, BUT IT
STILL DID NOT REFLECT ITS FULL POTENTIAL. SOME LIMITED
IMPROVEMENTS WERE NOTED, BUT THERE WAS A NEED FOR A
GREATER EFFORT TO ENSURE THE FULL UNILATERAL IMPLE-
MENTATION ON THE RELEVANT PROVISIONS OF THE FINAL ACT,
PARTICULARLY IN THE AREA OF BUSINESS CONTACTS AND
FACILITIES AS WELL AS IN THE FURNISHING OF ECONOMIC AND
COMMERCIAL INFORMATION. THE PARTICIPATING STATES
DISCUSSED THE GROWTH OF COOPERATION IN SCIENCE AND
TECHNOLOGY AND IN THE ENVIRONMENT, AND NOTED THE NEED
TO INCREASE DIRECT CONTACTS BETWEEN SCIENTISTS AND
SPECIALISTS IN THESE AREAS. THEY EXPRESSED APPRECIATION
FOR THE WORK UNDERTAKEN WITHIN THE FRAMEWORK OF THE ECE

RELATED TO THE POSSIBLE CONVENING OF A HIGH LEVEL
MEETING ON THE ENVIRONMENT.

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THEY NOTED WITH CONCERN THE DISEQUILIBRIUM
CURRENTLY EXISTING WITHIN EUROPE IN THE FIELD OF
TRANSPORT. WHILE DIFFICULTIES WERE ENCOUNTERED IN THE
FIELD OF MIGRANT LABOUR DUE TO THE RECENT EVOLUTION OF
THE WORLD ECONOMY, THEY WERE SATISFIED THAT COOPERATION
BETWEEN HOST ANDSENDING NATIONS REMAINED CLOSE.

THROUGH THEIR DISCUSSIONS OF THE ECONOMIC PROVI-
SIONS OF THE FINAL ACT, PARTICIPATING STATES RECOGNISED
THE VALUABLE ROLE PLAYED BY THE ECONOMICCOMMISSION
FOR EUROPE AS THE MAIN VEHICLE FOR MULTILATERAL IMPLI-
MENTATION. IN THE WIDER INTERNATIONAL DIMENSION,
THEY NOTED THE LACK SO FAR OF AN JOINT APPROACH TO
HELP SOLVE THE PROBLEMS OF DEVELOPING COUNTRIES.

QUESTIONS RELATING TO SECURITY AND COOPERATION IN
THE MEDITERRANEAN

THE PARTICIPATING STATES EXCHANGED VIEWS ON QUESTIONS
RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN,
TAKING ACCOUNT OF THE CONTRIBUTIONS MADE BY THE NON-
PARTICIPATING MEDITERRANEAN STATES. THEY NOTED THAT
MANY EFFORTS HAD BEEN MADE ON BOTH A BILATERAL AND A
MULTILATERAL BASIS, FURTHER TO IMPROVE THEIR RELATIONS
WITH THE NON-PARTICIPATING MEDITERRANEAN STATES, THUS
CONTRIBUTING TO THE LESSENING OF TENSION IN THE AREA.
THEY NOTED WITH SATISFACTION THAT, WHILE THERE WAS
SCOPE FOR IMPROVEMENT, SOME AMONG THEM HAD TAKEN STEPS
TO CONTRIBUTE TO THE BALANCED ECONOMIC DEVELOPMENT OF
THE NON-PARTICIPATING MEDITERRANEAN STATES.

COOPERATION IN HUMANITARIAN AND OTHER FIELDS

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THE PARTICIPATING STATES NOTED SOME PROGRESS IN
FACILITATING FREER MOVEMENT AND CONTACTS AMONG INDI-
VIDUALS, INCLUDING CASES INVOLVING FAMILY TIES, FAMILY
REUNIFICATION AND MARRIAGE BETWEEN CITIZENS OF DIFFERENT
STATES. BUT THEY EXPRESSED CONCERN AT THE NUMBER
OF CASES IN THESE AREAS WHICH REMAIN UNRESOLVED, DESPITE

EXPECTATIONS THAT THE GENERAL PRACTICE WOULD REFLECT THE FAVOURABLE, POSITIVE AND HUMANITARIAN SPIRIT OF THE RELEVANT PROVISIONS OF THE FINAL ACT. THEY ALSO NOTED CERTAIN IMPROVEMENTS IN FACILITATING WIDER TRAVEL, BUT THEY REGRETTED THAT CONSIDERABLE RESTRICTIONS STILL REMAIN.

THEY RECOGNISED THAT LITTLE PROGRESS HAD BEEN MADE IN FACILITATING THE FREER AND WIDER DISSEMINATION OF INFORMATION, PARTICULARLY AS REGARDS ACCESS IN SOME PARTICIPATING STATES TO NEWSPAPERS AND PRINTED PUBLICATIONS FROM OTHERS. THEY NOTED THAT EFFORTS HAD BEEN MADE TO IMPROVE WORKING CONDITIONS FOR JOURNALISTS, BUT THAT MUCH STILL REMAINED TO BE DONE IN THIS FIELD. THE PARTICIPATING STATES NOTED SOME PROGRESS IN THE DEVELOPMENT OF OFFICIAL CULTURAL EXCHANGES, BUT ACKNOWLEDGED THAT MUCH REMAINED TO BE DONE TO IMPLEMENT SPECIFIC PROVISIONS OF THE FINAL ACT IN THE CULTURAL FIELD, IN PARTICULAR THE REMOVAL OF OBSTACLES TO CONTACT AND COMMUNICATION BETWEEN PERSONS ENGAGED IN CULTURAL ACTIVITIES. SIMILAR DIFFICULTIES WERE NOTED IN THE FIELDS OF EDUCATION AND SCIENCE. IN THIS AREA THERE HAD BEEN AN INCREASE IN THE VOLUME OF EXCHANGES UNDER BILATERAL CULTURAL AGREEMENTS AND PROGRAMMES, BUT THIS HAD NOT BEEN MATCHED BY PROGRESS IN IMPROVING WORKING CONDITIONS FOR VISITING SCHOLARS AND SCIENTISTS, OR MAKING IT EASIER FOR THEM TO ESTABLISH DIRECT CONTACT WITH ONE ANOTHER. END TEXT.
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